No. 2023-8175

# Official Order of the Texas Commissioner of Workers' Compensation

Date: 8/31/2023

## **Subject Considered:**

Indemnity Insurance Company of North America 115 Wild Basin Road, Suite 207 West Lake Hills, Texas 78746

Consent Order

DWC Enforcement File Nos. 30952, 31382, 31462, 31463, 31465, 31504, 31505, 31506, 31554, 31568, 31584, 31586, 31621, 31727, and 31848

#### **General remarks and official action taken:**

This is a consent order with Indemnity Insurance Company of North America (Respondent). The commissioner of the Texas Department of Insurance, Division of Workers' Compensation (DWC) considers whether DWC should take disciplinary action against Respondent.

#### Waiver

Respondent acknowledges that the Texas Labor Code and other applicable laws provide certain rights. Respondent waives all of these rights, and any other procedural rights that apply, in consideration of the entry of this consent order.

# **Findings of Fact**

- 1. Respondent holds a certificate of authority issued by the Texas Department of Insurance to transact the business of insurance pursuant to Tex. Ins. Code §§ 801.051-801.053 and is licensed to write workers' compensation/employers' liability insurance in Texas.
- 2. Respondent was classified as "average" tier in the 2007, 2009, 2010, 2012, 2014, 2016, 2018, 2020, and 2022 Performance Based Oversight (PBO) assessments.

Commissioner's Order

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# Failure to Timely Initiate and Pay Accrued Temporary Income Benefits (TIBs)

File N	No. 30952							
3.	On Respondent received an injured employee's first notice of injury							
4.	The injured employee's first day of disability began on day of disability accrued on							
5.	Respondent was required to initiate or dispute TIBs the later of 15 days after receiving written notice of the injury or seven days after the accrual date. In this case, the later date was on							
6.	Respondent initiated TIBs payments in the amount of which was 12 days late.							
7.	Respondent was required to pay TIBs to the injured employee from through The TIBs payments were due seven days after the first day of the pay period. Respondent failed to timely pay in TIBs, as follows:							
	Payment Period	<b>Date Due</b>	Date Paid	Days Late				
	a.			5				
	b.			6				
8. File N	On Respondent paid interest 29 days late from the payment, and seven days late from the payment.  No. 31504							
9.	On Respondent injury.	received an injur	red employee's	first notice o				
10.	The injured employee's first day of day of disability accrued on	disability began o	on	and the eightl				

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- 11.e Respondent was required to initiate or dispute TIBs the later of 15 days aftere receiving written notice of the injury or seven days after the accrual date. In thise case, the later date was one
- 12. Respondent initiated TIBs payments in the amount of which was 79 days late.e
- 13.e Respondent was required to pay TIBs to the injured employee from through The TIBs payments were due seven days after the first day of the pay period. Respondent failed to timely pay in TIBs as follows:

	Payment Period	E	Date Due	Date Paid	<b>Days Late</b>
a.					58
b.		30.1			51
c.					44

File No. 31505

- 14. On Respondent received an injured employee's first notice of injury.
- 15. The injured employee's first day of disability began on day of disability accrued on
- 16.e Respondent was required to initiate or dispute TIBs the later of 15 days aftere receiving written notice of the injury or seven days after the accrual date. In thise case, the later date was on
- 17. On Respondent filed a notice of denial with DWC disputing TIBs 20 days late.
- 18. Due to the untimely denial, Respondent owed TIBs from through
- 19. On Respondent paid TIBs in the amount of
- 20. On Respondent paid interest 17 days late.

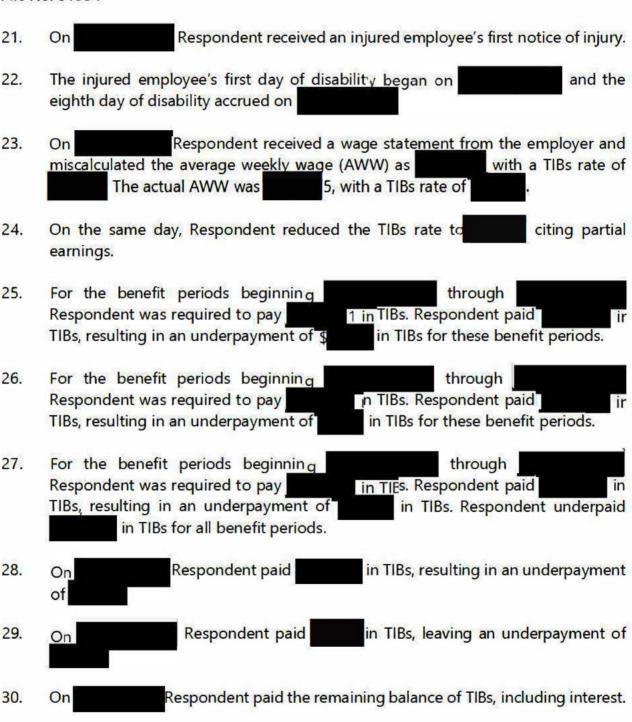
Commissioner's Order

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File No. 31554

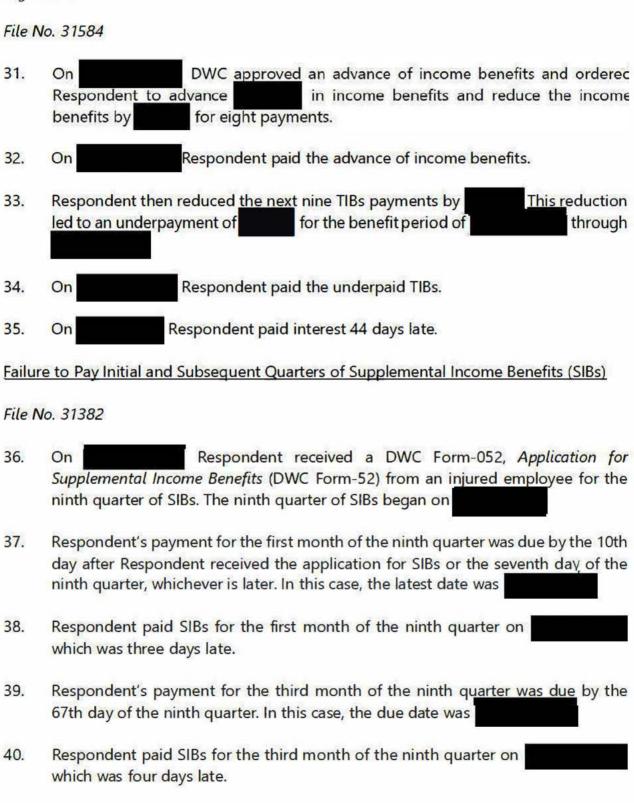


Commissioner's Order

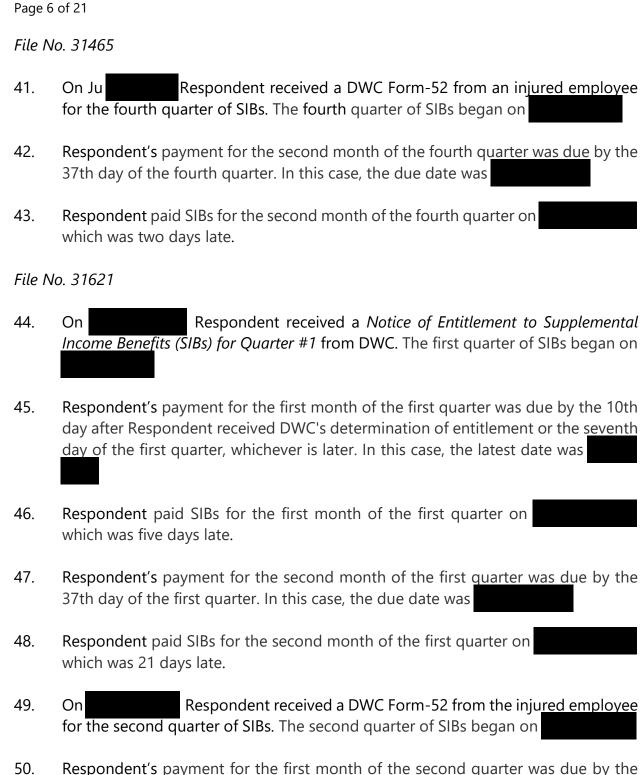
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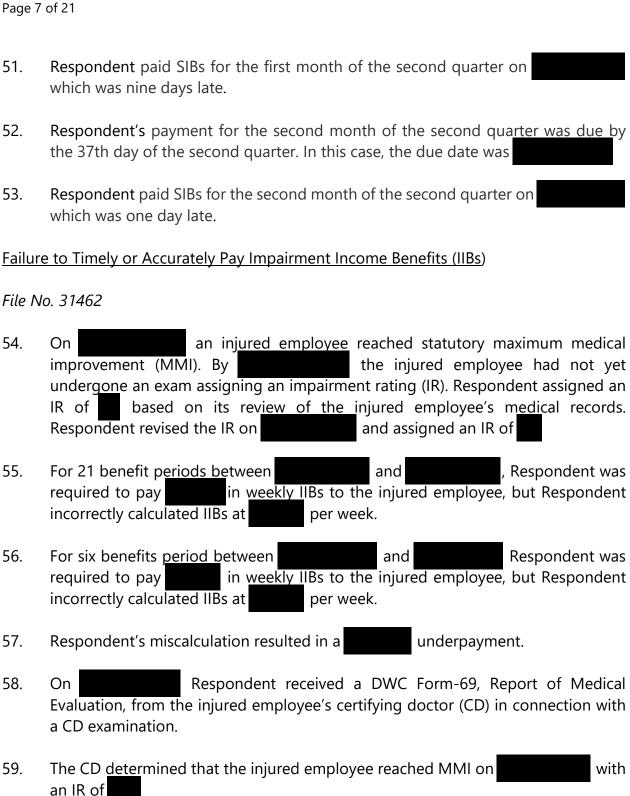


10th day after Respondent received the application for SIBs or the seventh day of

the second quarter, whichever is later. In this case, the latest date was

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60.e	One	Res	spondent paid	an underpayment of	
	4500	34000	S. NOSO BY AND DESCRIPTION OF THE PROPERTY.	TANKS AND RESERVED THE SECOND STORES OF SECOND STORES	

61.e Respondent was required to pay IIBs to the injured employee for the periode between through through The IIBs payments were due sevene days after the first day of the pay period. Respondent failed to timely payer in IIBs as follows:e

	Payment Period	Date	e Due	Date Paid	<b>Days Late</b>
a.					21
b.					14
c.					7

62. On Respondent paid in IIBs and interest.

Failure to Pay Accrued Income Benefits Based on a Designated Doctor (DD) Report

File No. 31568

- 63.e On Respondent received a DD report of a DD examination performed on
- 64.e The DD determined that the injured employee reached MMI one with an IReof
- 65.e Respondent was required to pay accrued IIBs no later than five days after receivinge the DD report. The deadline to pay benefits was
- 66.e Respondent paide in IIBs on which was 29 days late.

File No. 31727

- 67. On Respondent received a DD report of a DD examination performed one
- 68.e The DD determined that the injured employee had not reached MMI, but wase expected to reach MMI one

Failure to Timely Pay Death Benefits to the Subsequent Injury Fund (SIF)

File No. 31463

78. On an employee died due to a workplace injury. Respondent's investigation determined that the injured employee had no legal beneficiaries.

to the injured employee for unpaid income benefits. Respondent failed to timely pay attorney fees in an amount equal to 25 percent of the income benefits paid to

the injured employee as follows:

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	Benefits Paid to IE	Attorney Fee Owed	Date Due	Date Paid	Days Late
a.					133
b.					126
c.					125
d.					119
e.					112
f.					105
g.					98

88. In total, Respondent paid in attorney fees late.

#### Assessment of Sanction

- 1.i Failure to provide income benefits in a timely and cost effective manner is harmfuli to injured employees and the Texas workers' compensation system.i
- 2.i Compliance with DWC orders is imperative to minimize disputes and resolve themi promptly and fairly. In addition, failure to provide income benefits in a timely andi cost effective manner is harmful to injured employees and the Texas workers'i compensation system.i
- 3.i Failure to provide appropriate death benefits in a timely and cost effective manneri is harmful to injured employees and the Texas workers' compensation system.i
- 4.i Failure to timely pay attorney fees ordered by DWC makes it more difficult fori attorneys to provide adequate legal services to injured employees and is harmfuli to the Texas workers' compensation system.i
- 5.i In assessing the sanction for this case, DWC fully considered the following factorsi in Tex. Lab. Code § 415.021(c) and 28 Tex. Admin. Code § 180.26(e):i
  - i the seriousness of the violation, including the nature, circumstances,i consequences, extent, and gravity of the prohibited act;i
  - •i the history and extent of previous administrative violations;i
  - •i the violator's demonstration of good faith, including actions it took to rectifyi the consequences of the prohibited act;i

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- the penalty necessary to deter future violations;
- whether the administrative violation had a negative impact on the delivery of benefits to an injured employee;
- the history of compliance with electronic data interchange requirements;
- to the extent reasonable, the economic benefit resulting from the prohibited act: and
- other matters that justice may require, including, but not limited to:
  - o PBO assessments;
  - o prompt and earnest actions to prevent future violations;
  - o self-report of the violation;
  - o the size of the company or practice;
  - o the effect of a sanction on the availability of health care; and
  - evidence of heightened awareness of the legal duty to comply with the Texas Workers' Compensation Act and DWC rules.
- 6. DWC found the following factors in Tex. Lab. Code § 415.021(c) and 28 Tex. Admin. Code § 180.26(e) to be aggravating: the seriousness of the violations, including the nature, circumstances, consequences, extent, and gravity of the prohibited acts; the history and extent of previous administrative violations; the penalty necessary to deter future violations; whether the administrative violation had a negative impact on the delivery of benefits to injured employees; to the extent reasonable, the economic benefit resulting from the prohibited acts; and other matters that justice may require, including, but not limited to the size of the company or practice and evidence of heightened awareness of the legal duty to comply with the Texas Workers' Compensation Act and DWC rules.
- 7. DWC is aware of no mitigating factors pursuant to Tex. Lab. Code § 415.021(c) and 28 Tex. Admin. Code § 180.26(e).
- 8. Respondent acknowledges communicating with DWC about the relevant statute and rule violations alleged; that the facts establish that the administrative violation(s) occurred; and that the proposed sanction is appropriate, including the factors DWC considered under Tex. Lab. Code § 415.021(c) and 28 Tex. Admin. Code § 180.26(e).
- 9. Respondent acknowledges that, in assessing the sanction, DWC considered the factors in Tex. Lab. Code § 415.021(c) and 28 Tex. Admin. Code § 180.26(e).

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#### **Conclusions of Law**

- 1. The commissioner has jurisdiction over this matter pursuant to Tex. Lab. Code §§ 402.001, 402.00111, 402.00114, 402.00116, 402.00128, 414.002, and 414.003.
- 2. The commissioner has the authority to dispose of this case informally pursuant to Tex. Gov't Code § 2001.056, Tex. Lab. Code §§ 401.021 and 402.00128(b)(6)-(7), and 28 Tex. Admin. Code § 180.26(h) and (i).
- 3. Respondent has knowingly and voluntarily waived all procedural rights to which it may have been entitled regarding the entry of this order, including, but not limited to, issuance and service of notice of intent to institute disciplinary action, notice of hearing, a public hearing, a proposal for decision, a rehearing by the commissioner, and judicial review.
- 4. Pursuant to Tex. Lab. Code § 415.021, the commissioner may assess an administrative penalty against a person who commits an administrative violation.
- 5. Pursuant to Tex. Lab. Code § 415.002(a)(20), an insurance carrier or its representative commits an administrative violation each time it violates a DWC rule.
- 6. Pursuant to Tex. Lab. Code § 415.002(a)(22), an insurance carrier or its representative commits an administrative violation each time it fails to comply with a provision of the Texas Workers' Compensation Act.

# Failure to Timely Initiate Payment of TIBs

File Nos. 30952, 31504, and 31505

7. Pursuant to Tex. Lab. Code § 409.021(e) and 28 Tex. Admin. Code § 124.3, an insurance carrier or its representative commits an administrative violation by failing to pay benefits, file a Notice of Denial on the compensability of a claim, or file a Notice of Continuing Investigation within 15 days after receiving written notice of the injury.

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8. Respondent violated Tex. Lab. Code §§ 409.021; 415.002(a)(20) and (22); and 28 Tex. Admin. Code § 124.3 each time Respondent failed to timely initiate TIBs.

#### Failure to Timely Pay Accrued TIBs

File Nos. 30952, 31504, and 31505

- 9. Pursuant to Tex. Lab. Code §§ 408.081, 409.023, and 415.002(a)(16), an insurance carrier must pay benefits weekly, as and when the benefits accrue, without order from the commissioner.
- 10. Pursuant to Tex. Lab. Code §§ 408.081, 408.082, and 409.021 and 28 Tex. Admin. Code §§ 124.3 and 124.7, an insurance carrier is required to initiate payment of TIBs no later than the 15th day after it receives written notice of the injury or the seventh day after the accrual date, unless the insurance carrier notifies DWC and the injured employee in writing of its refusal to pay.
- 11. Respondent violated Tex. Lab. Code §§ 409.021; 415.002(a)(16), (20), and (22); and 28 Tex. Admin. Code §§ 124.3 and 124.7 each time Respondent failed to timely pay accrued TIBs.

#### Failure to Accurately Pay TIBs

File Nos. 31554 and 31584

- 12. Pursuant to Tex. Lab. Code § 408.103 and 28 Tex. Admin. Code § 129.3, the insurance carrier is required to pay the correct amount of TIBs.
- 13. Respondent violated Tex. Lab. Code §§ 408.103; 415.002(a)(20) and (22); and 28 Tex. Admin. Code § 129.3 each time Respondent failed to accurately pay TIBs.

# Failure to Pay Initial and Subsequent Quarters of SIBs

File Nos. 31382, 31465, and 31621

14. Pursuant to Tex. Lab. Code § 408.144, SIBs are calculated quarterly and paid monthly.

Indemnity Insurance Company of North America

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- 15. Pursuant to Tex. Lab. Code § 408.145, an insurance carrier must pay SIBs no later than the seventh day after the employee's impairment income benefit period expires and must continue to pay the benefits in a timely manner.
- 16. Pursuant to Tex. Lab. Code § 409.023, an insurance carrier must continue to pay benefits promptly as and when benefits accrue without a final decision, order, or other action from the commissioner, except as otherwise provided.
- 17. Pursuant to 28 Tex. Admin. Code § 130.107, an insurance carrier must make the first payment of SIBs for a subsequent quarter by the 10th day after receiving a DWC determination of entitlement or the seventh day of the quarter. An insurance carrier must make the second payment by the 37th day of the quarter and the third payment by the 67th day of the quarter.
- 18. Respondent violated Tex. Lab. Code §§ 408.145; 409.023; 415.002(a)(20) and (22); and 28 Tex. Admin. Code § 130.107 each time Respondent untimely paid SIBs.

### Failure to Accurately Pay IIBs

File No. 31462

- 19. Tex. Lab. Code § 408.081(a) an injured employee is entitled to timely and accurate income benefits.
- 20. Pursuant to Tex. Lab. Code § 408.126, IIBs are equal to 70% of the injured employee's average weekly wage.
- 21. Respondent violated Tex. Lab. Code §§ 408.081(a) and 415.002(a)(22) each time Respondent failed to accurately pay IIBs.

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#### Failure to Pay Accrued IIBs

File No. 31462

- 22. Pursuant to Tex. Lab. Code §§ 408.081, 409.023, and 415.002(a)(16), an insurance carrier must pay benefits weekly, as and when the benefits accrue, without order from the commissioner.
- 23. Pursuant to Tex. Lab. Code § 408.121(b) and 28 Tex. Admin. Code § 130.8, an employee's entitlement to IIBs begins the day after the employee reaches MMI and, when the date of MMI is not disputed, the carrier shall initiate payment of IIBs on or before the fifth day after the date of receipt of the employee's treating doctor's medical evaluation report.
- 24. Respondent violated Tex. Lab. Code §§ 408.121; 415.002(a)(16), (20) and (22); and 28 Tex. Admin. Code § 130.8 each time Respondent failed to timely initiate payment of IIBs.

## Failure to Pay Accrued Income Benefits Based on a DD Report

File Nos. 31568 and 31727

- 25. Pursuant to Tex. Lab. Code §§ 408.081, 409.023, and 415.002(a)(16), an insurance carrier must pay benefits weekly, as and when the benefits accrue, without order from the commissioner.
- 26. Pursuant to Tex. Lab. Code § 408.0041(f), an insurance carrier must pay benefits based on the opinion of the DD during any pending dispute.
- 27. Pursuant to 28 Tex. Admin. Code § 127.10(h), an insurance carrier must pay all benefits in accordance with the DD report for the issues in dispute no later than five days after receiving the report.
- 28. Respondent violated Tex. Lab. Code §§ 409.023; 415.002(a)(16), (20), and (22); and 28 Tex. Admin. Code § 127.10(h) by failing to timely pay accrued income benefits in accordance with the DD report no later than five days after receiving the report.

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# Failure to Pay Accrued IIBs Based on a CD Report

File No. 31586

- 29. Pursuant to Tex. Lab. Code §§ 408.081, 409.023, and 415.002(a)(16), an insurance carrier must pay benefits weekly, as and when the benefits accrue, without order from the commissioner.
- 30. Pursuant to Tex. Lab. Code § 408.121(b), an insurance carrier must pay IIBs no later than five days after the insurance carrier receives the doctor's report certifying maximum medical improvement.
- 31. Pursuant to 28 Tex. Admin. Code § 130.8, an insurance carrier must pay benefits in accordance with the treating doctor's medical evaluation report no later than five days after receiving the treating doctor's medical evaluation report when maximum medical improvement is not disputed.
- 32. Respondent violated Tex. Lab. Code §§ 408.121(b); 409.023; 415.002(a)(16), (20), and (22); and 28 Tex. Admin. Code § 130.8 by failing to timely pay accrued income benefits within five days of receiving the CD report.

# Failure to Timely Pay Death Benefits to the SIF

File No. 31463

- 33. Pursuant to Tex. Lab. Code § 408.182(e), if an injured employee is not survived by legal beneficiaries, the insurance carrier must pay death benefits to the SIF.
- 34. Pursuant to Tex. Lab. Code § 415.002(a)(5), an insurance carrier or its representative commits and administrative violation if it fails to promptly pay death benefits.
- 35. Pursuant to 28 Tex. Admin. Code § 132.10(a), if a compensable death occurs and the deceased employee has no legal beneficiaries, the insurance carrier shall, without order from the Commission, pay to the administrator of the SIF an amount equal to 364 weeks of death benefits.

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- 36. Pursuant to 28 Tex. Admin. Code § 132.10(c), payments to the SIF shall be made no later than the seventh day after the one-year anniversary of the employee's death.
- 37. Respondent violated Tex. Lab. Code §§ 408.182(e); 415.002(a)(5), (20), and (22); and 28 Tex. Admin. Code § 132.10(c) by failing to timely pay death benefits to the SIF.

## Failure to Timely Comply with a Final or Binding CCH D&O

File No. 31506

- 38. Pursuant to Tex. Lab. Code §§ 415.0035(e) and 415.021(a), an insurance carrier commits an administrative violation if it violates, fails to comply with, or refuses to comply with a DWC order.
- 39. Pursuant to Tex. Lab. Code § 410.169 and 28 Tex. Admin. Code § 142.16, a party is required to comply with a CCH D&O within 20 days of the order becoming final. However, if the CCH D&O involves benefits, a party must comply no later than the fifth day after filing a written request for appeal.
- 40. Respondent violated Tex. Lab. Code §§ 415.002(a)(20) and (22); 415.0035(e); 415.021; and 28 Tex. Admin. Code § 142.16 by failing to timely comply with a CCH D&O.

#### Failure to Timely Pay Attorney Fees Ordered by DWC

File No. 31848

- 41. Pursuant to Tex. Lab. Code §§ 415.021(a) and 415.0035(e), an insurance carrier commits an administrative violation if it violates, fails to comply with, or refuses to comply with a DWC order.
- 42. Pursuant to 28 Tex. Admin. Code § 152.1(c), insurance carriers are required to pay attorney fees ordered by DWC. The insurance carrier must begin payment out of the approved income benefits by mailing a check to the attorney within seven days after receiving the order. As the insurance carrier pays income benefits, it must pay attorney fees until the fees are completely paid or income benefits cease.

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43. Respondent violated Tex. Lab. Code §§ 415.002(a)(20) and (22); 415.021(a); 415.0035(e); and 28 Tex. Admin. Code § 152.1(c) by failing to timely comply with a DWC order to pay attorney fees.

## Failure to Timely Pay Interest

File Nos. 30952, 31462, 31505, 31554, 31584, and 31586

- 44. Pursuant to Tex. Lab. Code § 408.064 and 28 Tex. Admin. Code § 126.12(b), accrued but unpaid income benefits and interest shall be paid in a lump sum.
- 45. Respondent violated Tex. Lab. Code §§ 408.064; 415.002(a)(20) and (22); and 28 Tex. Admin. Code § 126.12(b) by failing to timely pay interest with accrued but unpaid income benefits.

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#### Order

It is ordered that Indemnity Insurance Company of North America must pay an administrative penalty of \$90,950 within 30 days from the date the Commissioner signs the order.

After receiving an invoice, Indemnity Insurance Company of North America must pay the administrative penalty by electronic transfer using the State Invoice Payment Service, company check, cashier's check, or money order and make it payable to the "State of Texas." Mail the administrative penalty to the Texas Department of Insurance, Attn: DWC Enforcement Section, MC AO-9999, PO Box 12030, Austin, Texas 78711-2030.

Jeff Nelson Commissioner

TDI, Division of Workers' Compensation

Approved Form and Content:

Tyrus Housh

Staff Attorney, Enforcement Compliance and Investigations

TDI, Division of Workers' Compensation

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### **Unsworn Declaration**

STATE OF	Delaware	§			
COUNTY OF _	New Castle	§ §			
					d (d), my name is
authorized rep	resentative of	Indemnity Insu	rance Comp	any of N	orth America. My
business addres 1 Beaver Valley Roa		, Wilmington	New Castle	Delaware 1	9803
(Street)		(City)	(County)	(State) (Z	ZIP Code)
9		as part of my ass ne facts stated in		•	nsibilities. I declare e and correct.
Daniel S.	Hawthorns				
Declarant					
Executed on	August 16	, 2023.			