

**Texas Department of Insurance** 

*Division of Workers' Compensation* Medical Fee Dispute Resolution, MS-48 7551 Metro Center Drive, Suite 100 • Austin, Texas 78744-1645 512-804-4000 telephone • 512-804-4811 fax • www.tdi.texas.gov

# AMENDED MEDICAL FEE DISPUTE RESOLUTION FINDINGS AND DECISION

## **GENERAL INFORMATION**

### **Requestor Name and Address**

TWELVE OAKS MEDICAL CENTER FRANCIS ORR & TOTUSEK LLP 103 EAST VIRGINIA SUITE 203 MCKINNEY TX 75069 Carrier's Austin Representative Box #19

MFDR Date Received AUGUST 21, 2007

### Respondent Name AMERICAN HOME ASSURANCE CO

### MFDR Tracking Number

M4-07-8157-02

## **REQUESTOR'S POSITION SUMMARY**

**Requestor's Position Summary Dated August 20, 2007**: "Per Rule 134.401(c)(6)(A)(i)(iii), once the bill has reached the minimum stop-loss threshold of \$40K, the entire admission will be paid using the stop-loss reimbursement factor ('SLRF') of 75%. Per Rule 134.401(c)(6)(A)(v), the only charges that may be deducted for the total bill are those for personal items (i.e. television, telephone) and those not related to the compensable injury. Therefore, the fees paid by Gallagher Bassett do not conform to the reimbursement section of Rule 134.401."

**Requestor's Supplemental Position Summary Dated November 29, 2011:** "The purpose of the Stop-Loss Exception is to ensure adequate access to medical care for unusually extensive and unusually costly services. Such access is thwarted when the per diem method of payment fails to reimburse the hospital adequately. GEBFS, on behalf of TOMC, contends that the above referenced account and submitted claim meets the threshold requirements for payment under the 'stop-loss exception' in the amount of 75% of total audited charges, less a contractual discount under the First Health network contract of 8%. Accordingly, TOMC has not been reimbursed appropriately by the carrier, American Home Assurance, and GEBFS is owed and additional sum of \$61,533.55."

Amount in Dispute: \$61,533.55

## **RESPONDENT'S POSITION SUMMARY**

**Respondent's Position Summary Dated September 13, 2007:** "The Requestor asserts it is entitled to reimbursement in the amount of \$81,650.40, which is 75% of the total charges. Requestor has not shown entitlement to this alternative, exceptional method of calculating reimbursement..."

**Respondent's Supplemental Position Summary Dated September 8, 2011:** "Respondent submits this Respondent's Post-Appeal Supplemental Response as a response to and incorporation of the Third Court of Appeals Mandate in Cause No. 03-07-00682-CV...Based upon Respondent's initial and all supplemental responses, and in accordance with the Division's obligation to adjudicate the payment, in accordance with the Labor Code and Division rules, Requestor has failed to sustain its burden of proving entitlement to the stop-loss exception. The Division must conclude that payment should be awarded in accordance with the general *per diem* payment in accordance with 28 Texas Administrative Code §134.401 (repealed)..."

Responses Submitted by: Flahive, Ogden & Latson

### SUMMARY OF FINDINGS

Disputed Dates	Disputed Services	Amount In Dispute	Amount Due
August 21, 2006 through August 26, 2006	Inpatient Hospital Services	\$61,533.55	\$0.00

## FINDINGS AND DECISION

This **amended** findings and decision supersedes all previous decisions rendered in this medical payment dispute involving the above requestor and respondent.

This medical fee dispute is decided pursuant to Texas Labor Code §413.031 and all applicable, adopted rules of the Texas Department of Insurance, Division of Workers' Compensation.

### **Background**

- 1. 28 Texas Administrative Code §133.305 and §133.307, 31 *Texas Register* 10314, applicable to requests filed on or after January 15, 2007, sets out the procedures for resolving medical fee disputes.
- 2. 28 Texas Administrative Code §134.401, 22 *Texas Register* 6264, effective August 1, 1997, sets out the fee guidelines for inpatient services rendered in an acute care hospital.
- 3. 28 Texas Administrative Code §134.1, 31 *Texas Register* 3561, effective May 2, 2006, sets out the guidelines for a fair and reasonable amount of reimbursement in the absence of a contract or an applicable division fee guideline.
- 4. The services in dispute were reduced/denied by the respondent with the following reason codes:

Explanation of Benefits

- 42-Charges exceed our fee schedule or maximum allowable amount.
- 150-Payment adjusted because the payer deems the information submitted does not support this level of service.
- W11-Entitlement to benefits. Not finally adjudicated.
- Hospital previously contracted under a different plan. The system will price the bill according to the appropriate contract.
- This bill was reviewed in accordance with a First Health owned network contract.
- This bill is a reconsideration of a previously reviewed bill. Additional allowance is not recommended as this claim was paid in accordance with state guidelines, usual/customary policies, or the providers fee for service contract with First Health.
- 45 Charges exceed your contracted/legislated fee arrangement.
- W1 Workers Compensation State Fee Schedule Adjustment.

#### lssues

- 1. Does an entitlement to benefits issue exist in this dispute?
- 2. Did the audited charges exceed \$40,000.00?
- 3. Did the admission in dispute involve unusually extensive services?
- 4. Did the admission in dispute involve unusually costly services?
- 5. Is the requestor entitled to additional reimbursement?

### Findings

This dispute relates to inpatient surgical services provided in a hospital setting with reimbursement subject to the provisions of Division rule at 28 Texas Administrative Code §134.401, titled *Acute Care Inpatient Hospital Fee Guideline*, effective August 1, 1997, 22 Texas Register 6264. The Third Court of Appeals' November 13, 2008 opinion in *Texas Mutual Insurance Company v. Vista Community Medical Center, LLP*, 275 *South Western Reporter Third* 538, 550 (Texas Appeals – Austin 2008, petition denied) addressed a challenge to the interpretation of 28 Texas Administrative Code §134.401. The Court concluded that "to be eligible for reimbursement under the Stop-Loss Exception, a hospital must demonstrate that the total audited charges exceed \$40,000 and that an admission involved unusually costly and unusually extensive services." Both the requestor and respondent in this case were notified via form letter that the mandate for the decision cited above was issued on January 19, 2011. Each was given the opportunity to supplement their original MDR submission,

position or response as applicable. The division received supplemental information as noted in the position summaries above. The supplemental information was shared among the parties as appropriate. The documentation filed by the requestor and respondent to date will be considered in determining whether the admission in dispute is eligible for reimbursement under the stop-loss method of payment. Consistent with the Third Court of Appeals' November 13, 2008 opinion, the division will address whether the total audited charges *in this case* exceed \$40,000; whether the admission and disputed services *in this case* are unusually extensive; and whether the admission and disputed services *in this case* are unusually costly. 28 Texas Administrative Code §134.401(c)(2)(C) states, in pertinent part, that "Independent reimbursement is allowed on a case-by-case basis if the particular case exceeds the stop-loss threshold as described in paragraph (6) of this subsection..." 28 Texas Administrative Code §134.401(c)(6) puts forth the requirements to meet the three factors that will be discussed.

- According to the explanation of benefits, the respondent denied reimbursement for patient convenience items, in the amount of \$1.00 based upon reason code "W11-Entitlement to benefits. Not finally adjudicated. 28 Texas Administrative Code §134.401(c)(6)(A)(v) provides for patient convenient item charges to be deducted from the bill. Therefore, the total charges of \$118,335.00 less \$1.00 for patient convenient items equals \$118,334.00. The Division finds that an entitlement issue does not exist in this dispute.
- 2. 28 Texas Administrative Code §134.401(c)(6)(A)(i) states "to be eligible for stop-loss payment the total audited charges for a hospital admission must exceed \$40,000, the minimum stop-loss threshold." Furthermore, (A) (v) of that same section states "Audited charges are those charges which remain after a bill review by the insurance carrier has been performed." Review of the explanation of benefits issued by the carrier finds that the carrier deducted \$1.00 in charges in accordance with §134.401(c)(6)(A)(v); therefore the audited charges equal \$118,334.00. The division concludes that the total audited charges exceed \$40,000.
- 3. The requestor in its position statement presumes that it is entitled to the stop loss method of payment because the audited charges exceed \$40,000. As noted above, the Third Court of Appeals in its November 13, 2008 opinion rendered judgment to the contrary. The Court concluded that "to be eligible for reimbursement under the Stop-Loss Exception, a hospital must demonstrate that the total audited charges exceed \$40,000 and that an admission involved...unusually extensive services." The requestor failed to demonstrate that the particulars of the admission in dispute constitute unusually extensive services; therefore, the division finds that the requestor did not meet 28 Texas Administrative Code §134.401(c)(6).
- 4. In regards to whether the services were unusually costly, the requestor presumes that because the bill exceeds \$40,000, the stop loss method of payment should apply. The Third Court of Appeals' November 13, 2008 opinion concluded that in order to be eligible for reimbursement under the stop-loss exception, a hospital must *demonstrate* that an admission involved unusually costly services thereby affirming 28 Texas Administrative Code §134.401(c)(6) which states that "Stop-loss is an independent reimbursement methodology established to ensure fair and reasonable compensation to the hospital for unusually costly services rendered during treatment to an injured worker." The requestor failed to demonstrate that the particulars of the admission in dispute constitutes unusually costly services; therefore, the division finds that the requestor failed to meet 28 Texas Administrative Code §134.401(c)(6).
- 5. 28 Texas Administrative Code §134.401(b)(2)(A) titled General Information states, in pertinent part, that "The basic reimbursement for acute care hospital inpatient services rendered shall be the lesser of:
  - (i) a rate for workers' compensation cases pre-negotiated between the carrier and the hospital;
  - (ii) the hospital's usual and customary charges; and
  - (iii) reimbursement as set out in section (c) of this section for that admission

In regards to a pre-negotiated rate, the services in dispute were reduced in part with the explanation "This bill was reviewed in accordance with a First Health owned network contract." No documentation was provided to support that a reimbursement rate was negotiated between the workers' compensation insurance carrier American Home Assurance and Twelve Oaks Medical Center prior to the services being rendered; therefore 28 Texas Administrative Code §134.401(b)(2)(A)(i) does not apply.

In regards to the hospital's usual and customary charges in this case, review of the medical bill finds that the health care provider's usual and customary charges equal \$118,334.00.

In regards to reimbursement set out in (c), the division determined that the requestor failed to support that the services in dispute are eligible for the stop-loss method of reimbursement; therefore 28 Texas Administrative Code \$134.401(c)(1), titled Standard Per Diem Amount, and \$134.401(c)(4), titled Additional Reimbursements, apply. The division notes that additional reimbursements under \$134.401(c)(4) apply only to bills that do not reach the stop-loss threshold described in subsection (c)(6) of this section.

- Division rule at 28 Texas Administrative Code §134.401(c)(3)(ii) states, in pertinent part, that "The applicable Workers' Compensation Standard Per Diem Amount (SPDA) is multiplied by the length of stay (LOS) for admission..." Review of the submitted documentation finds that the length of stay for this admission was four surgical days and one ICU/CCU; therefore the standard per diem amounts of \$1,118.00 and \$1,560.00 apply respectively. The per diem rates multiplied by the allowable days result in a total allowable amount of \$6,032.00.
- 28 Texas Administrative Code §134.401(c)(4)(A), states "When medically necessary the following services indicated by revenue codes shall be reimbursed at cost to the hospital plus 10%: (i) Implantables (revenue codes 275, 276, and 278), and (ii) Orthotics and prosthetics (revenue code 274)." A review of the submitted medical bill indicates that the requestor billed revenue code 278 for Implants at \$52,238.70.

Review of the medical documentation provided finds that although the requestor billed items under revenue code 278, no invoices were found to support the cost of the implantables billed. For that reason, no additional reimbursement can be recommended

28 Texas Administrative Code §134.401(c)(4)(C) states "Pharmaceuticals administered during the admission and greater than \$250 charged per dose shall be reimbursed at cost to the hospital plus 10%. Dose is the amount of a drug or other substance to be administered at one time." A review of the submitted itemized statement finds that the requestor billed \$329/unit for Vancomycin 1gm. The requestor did not submit documentation to support what the cost to the hospital was for these pharmaceuticals. For that reason, additional reimbursement for these items cannot be recommended The total reimbursement set out in the applicable portions of (c) results in \$1,118.00 + \$6,770.50, for a total of \$7,888.50.

Reimbursement for the services in dispute is therefore determined by the lesser of:

§134.401(b)(2)(A)	Finding
(i)	Not Applicable
(ii)	\$118,334.00
(iii)	\$6,032.00

The division concludes that application of the standard per diem amount and the additional reimbursements under \$134.401(c)(4) represents the lesser of the three considerations. The respondent issued payment in the amount of \$20,117.60. Based upon the documentation submitted, no additional reimbursement can be recommended.

### **Conclusion**

The submitted documentation does not support the reimbursement amount sought by the requestor. The requestor in this case demonstrated that the audited charges exceed \$40,000, but failed to demonstrate that the disputed inpatient hospital admission involved unusually extensive services, and failed to demonstrate that the services in dispute were unusually costly. Consequently, 28 Texas Administrative Code \$134.401(c)(1) titled *Standard Per Diem Amount*, and \$134.401(c)(4) titled *Additional Reimbursements* are applied and result in no additional reimbursement .

### ORDER

Based upon the documentation submitted by the parties and in accordance with the provisions of Texas Labor Code §413.031, the Division has determined that the requestor is entitled to \$0.00 additional reimbursement for the services in dispute.

### Authorized Signature

		02/13/2014	
Signature	Medical Fee Dispute Resolution Officer	Date	
Signature	Medical Fee Dispute Resolution Manager	02/13/2014	

## YOUR RIGHT TO APPEAL

Either party to this medical fee dispute may appeal this decision by requesting a contested case hearing. A completed **Request for a Medical Contested Case Hearing** (form **DWC045A**) must be received by the DWC Chief Clerk of Proceedings within **twenty** days of your receipt of this decision. A request for hearing should be sent to: Chief Clerk of Proceedings, Texas Department of Insurance, Division of Workers Compensation, P.O. Box 17787, Austin, Texas, 78744. The party seeking review of the MDR decision shall deliver a copy of the request for a hearing to all other parties involved in the dispute at the same time the request is filed with the Division. **Please include a copy of the Medical Fee Dispute Resolution Findings and Decision** together with any other required information specified in 28 Texas Administrative Code §148.3(c), including a **certificate of service demonstrating that the request has been sent to the other party**.

Si prefiere hablar con una persona en español acerca de ésta correspondencia, favor de llamar a 512-804-4812.