



## **Texas Department of Insurance**

### **Division of Workers' Compensation**

Medical Fee Dispute Resolution, MS-48

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## **AMENDED MEDICAL FEE DISPUTE RESOLUTION FINDINGS AND DECISION**

### **GENERAL INFORMATION**

#### **Requestor Name and Address**

VISTA MEDICAL CENTER HOSPITAL  
4301 VISTA ROAD  
PASADENA TEXAS 77504

#### **Carrier's Austin Representative Box**

01

#### **MFDR Date Received**

SEPTEMBER 23, 2003

#### **Respondent Name**

TEXAS BUILDERS INSURANCE CO

#### **MFDR Tracking Number**

M4-04-1001

### **REQUESTOR'S POSITION SUMMARY**

**Requestor's Position Summary Dated February 17, 2003:** "We Have Received Partial Payment For The Above-Referenced Claim In The Amount Of \$13,912.60. However, this payment is not accordance with TWCC Rule 134.401. Specifically, TWCC Rule 134.401 requires payment of 75% of audited charges for billed charges that reach the stop-loss threshold of \$40,000.00"

**Requestor's Supplemental Position Summary Dated October 21, 2003:** "if the total audited charges *for the entire admission* are at or above \$40,000, the Carrier shall reimburse using the 'Stop-Loss Reimbursement Factor' (SLRF). The SLRF of 75% is applied to the 'entire admission.'"

**Requestor's Supplemental Position Summary Dated February 15, 2013:** "Please allow this letter to serve as a supplemental statement to Vista Medical Center Hospital's (VMCH) originally submitted request for dispute resolution in consideration of the Texas Third Court of Appeals' Final Judgment. On this date of service, pre-authorized hospital inpatient services were provided to the compensable area to the above-referenced Claimant for an injury suffered during the course and scope of employment. According to the Third Court of Appeals' opinion, a provider is entitled to reimbursement under the 'Stop-Loss' exception in the Acute Care Inpatient Hospital Fee Guideline if the audited billed charges exceed \$40,000 and if the surgery(ies) performed on the claimant were unusually extensive and unusually costly. *Texas Mutual Ins. Co. v. Vista Comm. Med. Ctr.*, 275 +S.W.3d 538 (Tex. App.-Austin 2008, pet. denied). When these elements are proven, then the provider is entitled to be paid 75% of billed charges."

**Amount in Dispute:** \$48,879.31

### **RESPONDENT'S POSITION SUMMARY**

**Respondent's Position Summary Dated October 15, 2003:** "Texas Builders Insurance Company has appropriately audited and paid the disputed health care treatments/services billed by the health care provider."

**Response Submitted by:** Texas Builders Insurance Co.

**Respondent's Position Summary Dated October 15, 2003:** "The provider was paid at the TWCC ACHIFG surgical per diem of \$1,118 per day for 5 days = \$5,590.00. In addition, revenue code 278 (Supply/Implants) was billed in the amount of \$29,932.00 and we recommended a payment of \$8,322.60, which is cost plus 10%, per the

invoice supply that was submitted with the initial bill. Therefore, after further reconsideration, no additional reimbursement will be recommended.”

**Response Submitted by:** Corvel on behalf of Texas Builders Insurance Co.

**Respondent’s Supplemental Position Summary Dated April 8, 2005:** “Pursuant to TWCC Rule 148.3 we are hereby requesting a hearing with the State Office of Administrative Hearings (‘SOAH’) on behalf of the Carrier on the adverse decision rendered by the TWCC Medical Review Division in the referenced case...”

**Response Submitted by:** Parker & Associates, L.L.C., 7600 Chevy Chase Dr., Suite 350, Austin, TX 78752

**Respondent’s Supplemental Position Summary Dated December 18, 2012:** “Requestor has not identified any specific services it contends were unusually extensive and it has not established the unusual cost of those services. In short, Requestor has not met its burden of proof. For these reasons, the Division should not approve reimbursement under the stop-loss exception but should affirm that reimbursement should be pursuant to the standard per diem method.”

**Response Submitted by:** Stone, Loughlin & Swanson, L.L.P., P.O. Box 30111, Austin, TX 78755

**SUMMARY OF FINDINGS**

Disputed Dates	Disputed Services	Amount In Dispute	Amount Due
October 23, 2002 through October 28, 2002	Inpatient Hospital Services	\$48,879.31	\$0.00

**FINDINGS AND DECISION**

This **amended** findings and decision supersedes all previous decisions rendered in this medical payment dispute involving the above requestor and respondent.

This medical fee dispute is decided pursuant to Texas Labor Code §413.031 and all applicable, adopted rules of the Texas Department of Insurance, Division of Workers’ Compensation.

**Background**

- 28 Texas Administrative Code §133.305 and §133.307, 27 *Texas Register* 12282, applicable to requests filed on or after January 1, 2003, sets out the procedures for resolving medical fee disputes.
- 28 Texas Administrative Code §134.401, 22 *Texas Register* 6264, effective August 1, 1997, sets out the fee guidelines for inpatient services rendered in an acute care hospital.
- 28 Texas Administrative Code §134.1, 27 *Texas Register* 4047, effective May 16, 2002, sets out the guidelines for a fair and reasonable amount of reimbursement in the absence of a contract or an applicable division fee guideline.

The services in dispute were reduced/denied by the respondent with the following reason codes:

Explanation of Benefits

- F-Fee guideline MAR reduction.
  - See summary of adjusted charges audited by Medcheck select. The charges on this bill were audited and adjusted off. Balance of bill is reimbursed at the TWCC per diem rate, as balance under stop loss amt.
  - 520-Inpatient surgical per diem allowance.
  - 168-No additional allowance recommended.
  - Original audit performed by Medcheck select based findings on usual and customary charges of those findings, the U/C charges did not exceed stop loss.
- Dispute M4-04-1001 History
    - Dispute was originally decided on April 1, 2005.
    - The original dispute decision was appealed to the State Office of Administrative Hearings (SAOH).
    - SAOH issued a decision on March 31, 2008.
    - The SAOH decision was appealed to District Court under case number D-1-GN-08-001462.

- The 126th Judicial District remanded the dispute to the Division pursuant to an agreed order of remand dated December 1, 2011.
- As a result of the remand order, the dispute was re-docketed at the Division's medical fee dispute resolution section.
- Medical fee dispute issued a decision under re-docketed dispute number M4-04-1001-02 on December January 4, 2013.
- M4-04-1001-02 was withdrawn by the Division on January 18, 2013 and was re-docketed under M4-04-1001-03.
- M4-04-1001-03 is hereby reviewed.

### **Issues**

1. Did the audited charges exceed \$40,000.00?
2. Did the admission in dispute involve unusually extensive services?
3. Did the admission in dispute involve unusually costly services?
4. Is the requestor entitled to additional reimbursement?

### **Findings**

This dispute relates to inpatient surgical services provided in a hospital setting with reimbursement subject to the provisions of Division rule at 28 Texas Administrative Code §134.401, titled *Acute Care Inpatient Hospital Fee Guideline*, effective August 1, 1997, 22 Texas Register 6264. The Third Court of Appeals' November 13, 2008 opinion in *Texas Mutual Insurance Company v. Vista Community Medical Center, LLP, 275 South Western Reporter Third 538, 550* (Texas Appeals – Austin 2008, petition denied) addressed a challenge to the interpretation of 28 Texas Administrative Code §134.401. The Court concluded that "to be eligible for reimbursement under the Stop-Loss Exception, a hospital must demonstrate that the total audited charges exceed \$40,000 and that an admission involved unusually costly and unusually extensive services." Both the requestor and respondent in this case were notified via form letter that the mandate for the decision cited above was issued on January 19, 2011. Each was given the opportunity to supplement their original MDR submission, position or response as applicable. The division received supplemental information as noted in the position summaries above. The supplemental information was shared among the parties as appropriate. The documentation filed by the requestor and respondent to date will be considered in determining whether the admission in dispute is eligible for reimbursement under the stop-loss method of payment. Consistent with the Third Court of Appeals' November 13, 2008 opinion, the division will address whether the total audited charges **in this case** exceed \$40,000; whether the admission and disputed services **in this case** are unusually extensive; and whether the admission and disputed services **in this case** are unusually costly. 28 Texas Administrative Code §134.401(c)(2)(C) states, in pertinent part, that "Independent reimbursement is allowed on a case-by-case basis if the particular case exceeds the stop-loss threshold as described in paragraph (6) of this subsection..." 28 Texas Administrative Code §134.401(c)(6) puts forth the requirements to meet the three factors that will be discussed.

1. 28 Texas Administrative Code §134.401(c)(6)(A)(i) states "...to be eligible for stop-loss payment the total audited charges for a hospital admission must exceed \$40,000, the minimum stop-loss threshold." Furthermore, (A) (v) of that same section states "...Audited charges are those charges which remain after a bill review by the insurance carrier has been performed..." Review of the explanation of benefits issued by the carrier finds that the carrier did not deduct any charges in accordance with §134.401(c)(6)(A)(v); therefore the audited charges equal \$83,722.54. The Division concludes that the total audited charges exceed \$40,000.
2. 28 Texas Administrative Code §134.401(c)(2)(C) allows for payment under the stop-loss exception on a case-by-case basis only if the particular case exceeds the stop-loss threshold as described in paragraph (6). Paragraph (6)(A)(ii) states that "This stop-loss threshold is established to ensure compensation for unusually extensive services required during an admission." The Third Court of Appeals' November 13, 2008 opinion states that "to be eligible for reimbursement under the Stop-Loss Exception, a hospital must demonstrate that the total audited charges exceed \$40,000 and that an admission involved...unusually extensive services" and further states that "independent reimbursement under the Stop-Loss Exception was meant to apply on a case-by-case basis in relatively few cases." In its position, the requestor states:

This complex surgery is unusually extensive for at least four reasons: first, this surgery required an external fixator to keep the bone in place along with a bone graft; second, because this was an open wound post surgery with increase in swelling, extra days were necessary to allow a decrease in swelling before the wound was able to be closed. This particular procedure required a plastic surgeon consult to review the possibility of a skin graft; third, Medicare's length of stay for this DRG is 2.7 days and the median length of

stay for workers' compensation inpatient admissions is three days, whereas the length of stay for this admission was 5 days, exceeds both the Medicare LOS and the median LOS for workers' compensation; and fourth, because the patient was allergic to various medications a consult with a pain doctor was required and extra days were necessary to transition the patient from IV pain medications to by mouth pain medications.

The requestor discusses some case-specific medical factors in support of its contention that the disputed services are unusually extensive; however, the requestor fails to discuss or demonstrate how these factors may be considered unusually extensive when compared to similar surgeries, services, or admissions. Furthermore, the requestor has not provided information or documentation to support the basis for its conclusion of a median length of stay for workers' compensation inpatient admissions as being three days. The Requestor does not specify whether any such data concerned Texas hospitals and addressed services in the year 2002 when the services in this matter were provided. No additional information was found to substantiate why this surgical operation involved unusually extensive services compared with similar operations; therefore, the division finds that the requestor did not meet the requirements of 28 Tex. Admin. Code § 134.401(c)(6)(A)(ii).

3. 28 Texas Administrative Code §134.401(c)(6) states that "Stop-loss is an independent reimbursement methodology established to ensure fair and reasonable compensation to the hospital for unusually costly services rendered during treatment to an injured worker." The Third Court of Appeals' November 13, 2008 opinion affirmed that in order to be eligible for reimbursement under the stop-loss exception, a hospital must demonstrate that an admission involved unusually costly services. The court further held that "What is unusually costly and unusually extensive in any particular fee dispute remains a fact-intensive inquiry best left to the Division's determination on a case-by-case basis...The scope of this authority includes the discretion to determine whether those standards have been met." The Division hereby examines the information and documentation available for the purpose of determining whether the requestor sufficiently supports that the services in dispute were unusually costly.

In its position, the requestor contends that "The medical and billing records on file with MDR and additional records attached hereto, also show that this admission was unusually costly because the patient's stay was longer than the DRG length of stay additional resources were utilized to manage patient. Due to an internal billing issue, this in-patient stay was billed as an outpatient procedure but the correct billing is for hospital inpatient services. The carrier understood this to be inpatient services and paid as such."

Although the requestor adds that the costs to the hospital were unusually costly because the patient's stay was longer than the DRG length of stay, the requestor fails to discuss or demonstrate how these costs were unusual when compared to similar surgeries or admissions. For all the reason stated, the Division concludes that the requestor has failed to support that the service in dispute were unusually costly.

4. For the reasons stated above the services in dispute are not eligible for the stop-loss method of reimbursement. Consequently, reimbursement shall be calculated pursuant to 28 Texas Administrative Code §134.401(c)(1) titled *Standard Per Diem Amount* and §134.401(c)(4) titled *Additional Reimbursements*. The Division notes that additional reimbursements under §134.401(c)(4) apply only to bills that do not reach the stop-loss threshold described in subsection (c)(6) of this section.
  - Review of the submitted documentation finds that the services provided were surgical; therefore the standard per diem amount of \$1,118.00 per day applies. Division rule at 28 Texas Administrative Code §134.401(c)(3)(ii) states, in pertinent part, that "The applicable Workers' Compensation Standard Per Diem Amount (SPDA) is multiplied by the length of stay (LOS) for admission..." The length of stay was five days. The surgical per diem rate of \$1,118 multiplied by the length of stay of five days results in an allowable amount of \$5,590.00.
  - 28 Texas Administrative Code §134.401(c)(4)(A), states "When medically necessary the following services indicated by revenue codes shall be reimbursed at cost to the hospital plus 10%: (i) Implantables (revenue codes 275, 276, and 278), and (ii) Orthotics and prosthetics (revenue code 274)." A review of the submitted medical bill indicates that the requestor billed revenue code 278 for Implants at \$29,232.00.

Review of the medical documentation provided finds that although the requestor billed items under revenue code 278, no invoices were found to support the cost of the implantables billed. For that reason, no additional reimbursement can be recommended.
  - 28 Texas Administrative Code §134.401(c)(4)(C) states "Pharmaceuticals administered during the admission and greater than \$250 charged per dose shall be reimbursed at cost to the hospital plus 10%. Dose is the amount of a drug or other substance to be administered at one time." A review of the submitted itemized statement finds that the requestor billed \$289.00/unit for Dilaudid PCA 100ml. The requestor did not submit documentation to support what the cost to the hospital was for these items billed

under revenue code 250. For that reason, additional reimbursement for these items cannot be recommended.

The division concludes that the total allowable for this admission is \$5,590.00. The respondent issued payment in the amount of \$13,912.60. Based upon the documentation submitted no additional reimbursement can be recommended.

**Conclusion**

The submitted documentation does not support the reimbursement amount sought by the requestor. The requestor in this case demonstrated that the audited charges exceed \$40,000, but failed to demonstrate that the disputed inpatient hospital admission involved unusually extensive services, and failed to demonstrate that the services in dispute were unusually costly. Consequently, 28 Texas Administrative Code §134.401(c)(1) titled *Standard Per Diem Amount*, and §134.401(c)(4) titled *Additional Reimbursements* are applied and result in no additional reimbursement.

**ORDER**

Based upon the documentation submitted by the parties and in accordance with the provisions of Texas Labor Code §413.031, the Division has determined that the requestor is entitled to \$0.00 additional reimbursement for the services in dispute.

**Authorized Signature**

\_\_\_\_\_  
Signature

\_\_\_\_\_  
Medical Fee Dispute Resolution Officer

01/09/2014  
Date

**YOUR RIGHT TO APPEAL**

Either party to this medical fee dispute may appeal this decision by requesting a contested case hearing. A completed **Request for a Medical Contested Case Hearing** (form **DWC045A**) must be received by the DWC Chief Clerk of Proceedings within **twenty** days of your receipt of this decision. A request for hearing should be sent to: Chief Clerk of Proceedings, Texas Department of Insurance, Division of Workers Compensation, P.O. Box 17787, Austin, Texas, 78744. The party seeking review of the MDR decision shall deliver a copy of the request for a hearing to all other parties involved in the dispute at the same time the request is filed with the Division. **Please include a copy of the *Medical Fee Dispute Resolution Findings and Decision* together with any other required information specified in 28 Texas Administrative Code §148.3(c), including a **certificate of service demonstrating that the request has been sent to the other party.****

**Si prefiere hablar con una persona en español acerca de ésta correspondencia, favor de llamar a 512-804-4812.**